LAKELAND AREA MASS TRANSIT DISTRICT

Lakeland, Florida

Annual Financial Report September 30, 2015 and 2014

LAKELAND AREA MASS TRANSIT DISTRICT Lakeland, Florida

FINANCIAL STATEMENTS September 30, 2015 and 2014

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Board of Directors

Polk County Commissioner, John Hall Polk County Commissioner, George Lindsey Commissioner, Jim Malless City of Lakeland Commissioner, Keith Merritt City of Lakeland Commissioner, Don Selvage Executive Director, Tom Phillips

February 1, 2016

Mr. John Hall, Board Chair and Members of the Board of Directors of the Lakeland Area Mass Transit District Citizens of our Service Area

Dear Board Chair, Board Members and Citizens:

State law requires that all independent special districts publish each fiscal year a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Annual Financial Report of the Lakeland Area Mass District, a/k/a Citrus Connection for the fiscal year ended September 30, 2015.

This Financial Report is indicative of the District management's continued commitment to provide high quality, complete, concise, and reliable financial information on the District.

This report consists of management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to provide the District's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the District's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh its benefit, the District's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The District's basic financial statements have been audited by Crowe Horwath LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the basic financial statements of the District for the fiscal year ended September 30, 2015 are free of material misstatement. The independent audit involved performing procedures to

obtain audit evidence about the amounts and disclosures in the financial statements; evaluating the appropriateness of accounting policies used and the reasonableness of significant estimates made by management and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was reasonable basis for rendering an unmodified, "clean" opinion that the District's financial statements for the fiscal year ended September 30, 2015 are fairly presented in conformity with GAAP. The independent auditors' report is located on page 6 of this report.

The independent audit of the financial statements of the District was part of a broader, mandated "Single Audit" designed to meet the special needs of federal and state grantor agencies. The standards governing Single Audit engagements require the independent auditors to report not only on the fair presentation of the basic financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal and state grant awards. These reports are included in the supplementary information section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. This year's MD&A can be found immediately following the report of the independent auditors.

Profile of the District

The Lakeland Area Mass Transit District, operating and also known as Citrus Connection, or LAMTD, was created as a body politic and corporate under Chapter 163, Part V, Sections 163.567, et seq., Florida Statutes, on June 16, 1980. It was originally chartered for the purpose of providing mass transit service to the City of Lakeland, ("the City") and the unincorporated areas of Polk County, Florida ("the County").

The District's Board of Directors is comprised of two directors appointed by Polk County Board of Commissioners, and three Directors from the City of Lakeland. The Authority is governed by its 5-member Board of Directors ("Board"), which makes decisions, designates management, significantly influences operations and maintains primary fiscal responsibility.

The District has been determined to be an "Independent Special District" as described in Section 189.403, Florida Statutes, and is authorized to levy an ad valorem tax of up to one-half mill (.50) on the taxable value of real and tangible personal property within the jurisdiction of the City of Lakeland. Chapter 165.570, Florida Statutes, allows the District to levy up to three mills, subject to public referendum. The District's ad valorem taxes are reviewed as part of the annual assessment of Polk County, which levies its taxes November 1. Collection of taxes is scheduled November through the following March. Taxes become delinquent April 1 and tax certificates placing liens on the property are sold May 31.

Additional revenues and funding are received from passenger fares, other revenue services and grants from the U.S. Government and the State of Florida.

Located in Polk County, Florida, on the west coast of the state, the District is a regional provider of mass transportation services primarily within Polk County.

Services and Ridership

The District provides virtually all public transportation services in the Lakeland incorporated area. These services include fixed route, paratransit, and specialized services. The District maintains over 10 ADA bus stops, 68 shelters, 1 transit terminal, and a fleet of 51 fixed route, and paratransit vehicles.

FY2015 Ridership:

- Fixed Route: 1355,697 (a decrease of 13.2% percent compared to FY2014)
- Paratransit: 69,268 (a decrease of 19.1% percent compared to FY 2014)

Governing Board

The District is governed by a 5-member Board that establishes policies and sets direction for the District. The Board consists of a chair and 4 members; two appointed by the Polk Board of County Commissioners, three members appointed by the City of Lakeland. Board members serve staggered four-year terms.

Management

The District is managed by an Executive Director who acts in accordance with the direction, goals and policies articulated by the Board. The Executive Director is responsible for the District's daily operations and directly supervises the core personnel who lead the organization: Finance, Safety, Bus Operations, Maintenance, Administration and Marketing. Additionally, there are departments that support these functions.

Budget

The Board is required to adopt an annual operating budget before the beginning of each fiscal year. The budget serves as a policy document, an operation's guide, a financial plan and a communication device. The process for developing the District's budget begins with budget review and planning in March through May; and through a series of meetings and analysis, results in a balanced operating budget and a prioritized capital budget. The District may not spend more than the approved operating budget, with the Board having to approve increases to the budget. The Executive Director and the Chief Financial Officer may permit movement of funds within the approved budget.

The District Board's adopted FY2015-16 operating and capital budget total \$10.3 million. This adopted budget allows the District to continue to provide the same level of service in FY2015-16 as was delivered in FY2014-15.

Factors Affecting Financial Condition

The District is experiencing the continued effect of the national economic downturn resulting in a continued decrease of revenue for operations and capital, while the demand for service increases. The District's ability to fund its operations, and this increased service demand, is heavily dependent on a millage levy generated from property taxes. Property tax revenues have declined by \$120,224 or 3.4% since 2010. The District's millage rate in both 2015 and 2016 was .5000.

In lieu of having ample property taxes to fund operations, the District has chosen to shift Federal 5307 formula funding, intended for capital improvements such as vehicles, facilities and equipment, to fund operational cost. In FY2015, 31% of the Federal 5307 formula funding was used for capital improvements (preventative maintenance) and the remainder was used to fund operating costs.

Long-Range Financial Planning

The District has seen a significant challenge in maintaining the current level of service to the community due to the national and regional economic down-turn. While the economic conditions have reduced available revenue to provide service delivery, those same conditions drive the need and use of those services higher. To ensure the District maintains, and can support increases in that service demand in the future, prudent long-range financial planning is critical. Over the past year, the District has worked diligently to reduce its overall operating costs. As of September 30, 2015, the District's unrestricted net position totaled \$6.35 million, which is inclusive of the Board's requirement of maintaining an operating reserve for positive cash flow and contingency planning. In the coming year, the District will look at solidifying and building its reserves, examine a multi-year operating and capital budgeting process, and continue to work on reducing overall expenses through gains in efficiency and productivity.

Major Initiatives

- With the failure of the My Ride consolidated Transit Development Plan (TDP) referendum in November 2014 to raise one percent in sales tax with one half (1/2) of the proceeds from the transportation surtax to the Transit Authority (Polk Transit Authority) to be used for transit services, the District was forced to reduce services in FY 2014-15.
- In fiscal year 2014-15 the District reduced transit services totaling \$1.477 million or 13.5% of the fiscal year budget due to fiscal constraints and to facilitate a balanced budget in FY 2015-16 with funding for capital expenses for bus purchases.
- For fiscal year 2015-16 the District began to address the capital funding needs for bus and vehicle replacements. In doing so \$680,000 was designated for debt service to finance a lease purchase program for vehicle replacements.
- The District joined the Florida Retirement System (FRS) effective October 1, 2015 to provide a sustainable retirement plan for the work force for employee retention, employee's retirement and to address the need for a permanent retirement plan for the first time.

• In light of the failure of the My Ride referendum in 2014, the District entered into a local inter-governmental agreement with Polk County to provide transit services for the Polk County transit service area resulting in the District now being the sole provider of fixed route and paratransit services and to incrementally add other services. The three year agreement for the period October 1, 2015 through September 30, 2018 is an attempt to address a consolidated effort to provide transit services County wide. The first year agreement totals \$6.5 million.

Acknowledgements

The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the Finance Department and the District organization. We wish to express our appreciation to all members of the organization who assisted and contributed to the preparation of this report. Credit also must be given to the governing Board of Directors for its unfailing support for maintaining the highest standards of professionalism in the management of the District's finances.

Respectfully submitted,

Thomas Phillips

Executive Director

David Persaud, MPA, CGFM, CPE

Chief Financial Officer



INDEPENDENT AUDITOR'S REPORT

Board of Directors Lakeland Area Mass Transit District Lakeland, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the Lakeland Area Mass Transit District (the District), as of and for the years ended September 30, 2015 and 2014, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the District, as of September 30, 2015 and 2014, and the changes in its financial position and its cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 8-14 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The Letter of Transmittal is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Letter of Transmittal has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 4, 2016 on our consideration of District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering District's internal control over financial reporting and compliance.

Crowe Horward U.P

Lakeland, Florida March 4, 2016

The Lakeland Area Mass Transit District's ("The District") Management Discussion and Analysis (MD&A) provides a financial performance review that is designed to focus on the financial activities, resulting changes, and currently known facts for the fiscal year ended on September 30, 2015. Please read it in conjunction with the accompanying presented financial statements.

Financial Highlights

- The District is a special taxing district created by Polk County and City of Lakeland ordinances with a taxing authority approved through voter referendum. Operation of transit services began in 1982, and has been expanded from its original boundaries several times by voter referendum.
- The District currently operates 14 Fixed Routes, or Regular Routes, Monday through Saturday. Prior to July 25, 2011, the District operated 22 Fixed Routes. The decrease in the number of routes operated was the result of a system-wide restructuring. Additionally, the District decreased the maximum number of Fixed Route buses being operated in simultaneous service from 24 to 20.
- The District operates 10 Handy Buses, or Demand Response buses, Monday through Friday, and five buses on Saturday. There were no significant changes made to this service during 2015.
- There is an interlocal agreement between the City of Winter Haven and the Polk County Board of County Commissioners to operate the Winter Haven Area Transit ("WHAT") service. The District has a contract with Polk County to operate fixed route buses for this service. No significant changes were made to the Winter Haven Area Transit service levels in fiscal 2015.
- In April, 2012, the District rolled out a Day Pass, affording riders an unlimited number of rides during a 24 hour period.
- The current Fixed-Route bus fare is structured as follows:

•	Adults	\$1.50
•	Students	\$1.25
•	Senior citizens	\$.75
•	Handicapped	\$.75
•	Children who are under age seven (7) and who are	
	accompanied by an adult ride free.	

- Transfers are issued at no charge to complete a one-way trip
- Fixed-Route and Paratransit Bus Passes are structured as follows:

 31 Day Unlimited Ride Pass 	\$47.00
Weekly Unlimited Ride Pass	\$12.00
Adult Day Pass	\$ 3.00
 Adult Day Pass 10 Pack 	\$27.00
Student Day Pass	\$ 2.50
 Student Day Pass 10 Pack 	\$22.00
 Senior / Disabled Day Pass 	\$ 1.50
 Senior / Disabled Day Pass 10 Pack 	\$15.00

Required Financial Statements

The financial statements of the District offer short and long-term financial information about its activities. The statements of net position includes all of the District's assets and liabilities, which provides information about the nature and amounts of investments in resources (assets) and obligations to creditors (liabilities). The assets and liabilities are presented in a classified format, which distinguishes between current and long-term assets and liabilities. It also provides the basis for computing rate of return, evaluating the capital structure of the District and assessing the liquidity and financial flexibility.

All of the current year's revenues and expenses are accounted for in the statement of revenues, expenses, and changes in net position. This statement measures the performance of the District's operations over the past year and can be used to determine whether the District has successfully recovered all its costs through its activities, as well as its profitability and efficiency in providing services.

These two statements report the net position of the District and changes in them. You can think of the District's net position – the difference between assets and liabilities – as one way to measure financial health or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating. However, you will need to consider other nonfinancial factors, such as changes in economic conditions, changes in the District's property tax base, cost of fuel, population growth, regulation, and new or changed government legislation, to assess the overall health of the District.

The statements of net position and the statement of revenues, expenses and changes in net position report information about the District as a whole and about its activities. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the method of accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The final required financial statement is the statement of cash flows. The primary purpose of this statement is to provide information about the District's cash receipts and cash payments during the fiscal year. The statement reports cash receipts, cash payments and net changes in cash resulting from operating, investing, non-capital financing activities, and capital and related financial activities and provides answers to such questions as where did cash come from, what was cash used for, and what was the change in the cash balance during the reporting period.

Financial Analysis of the District

Net Position

Table A - 1 Summary of Net Position

	<u>2015</u>		<u>2014</u>		<u>2013</u>
Current assets	\$ 6,902,960	\$	5,934,203	\$	6,409,161
Other assets	132,740		127,148		379,989
Noncurrent assets:					
Capital assets, net	7,347,120		7,645,229		7,272,697
Land	 1,902,250		1,902,250		1,902,250
Total assets	 16,285,070		15,608,830		15,964,097
Current liabilities	400,997		505,676		890,684
Noncurrent liabilities	284,508	_	251,624	_	270,233
Total liabilities	 685,505		757,300		1,160,917
Net position:					
Invested in capital assets	9,249,370		9,547,479		9,174,947
Restricted for capital improvements	-		-		1,000
Unrestricted	 6,350,195	_	5,304,051	_	5,627,233
Total net position	\$ 15,599,565	\$	14,851,530	\$	14,803,180

Our analysis of the District begins with the statement of net position.

One of the most important questions to ask about the District's finances is, "Is the District as a whole better off or worse off as a result of the year's activities?" Based on the increase in net position of \$748,035, it is reasonable to conclude that the District financial health improved as a result of the year's activities.

Capital Assets

Capital assets decreased \$298,109 due to additions of \$1,062,264; deletions of \$1,360,373.

Revenues, Expenses, and Changes in Net position

Table A - 2 Summary of Revenues, Expenses and Changes in Net Position

	<u>2015</u>	<u>2014</u>	<u>2013</u>
Operating revenues			
Passenger fares and contractual revenues			
for transit service	\$ 1,472,318	\$ 1,619,035	\$ 1,369,496
Winter Haven transit service	1,167,513	977,964	1,383,225
Sale of advertising space	155,249	106,137	62,800
Total operating revenues	2,795,080	2,703,136	2,815,521
Operating expenses:			
Salaries and wages	4,552,568	4,642,708	4,498,220
Employee benefits	1,835,440	1,885,304	1,889,095
Fuel and lubricants	847,259	1,325,588	1,367,289
Depreciation	1,090,688	1,156,929	1,360,981
Materials, supplies, maintenance,	-		
and contract services	814,600	1,087,931	967,553
Insurance	237,765	253,120	253,020
Professional services	258,747	254,024	309,505
Utilities	126,703	114,451	108,899
Lease expense	817	1,988	2,920
Office expense	101,123	38,793	41,920
Travel and meetings	46,448	18,151	32,952
Uniforms	13,658	12,671	17,963
Advertising	102,280	149,350	55,449
Training and education	3,124	10,822	10,495
Interest expense	-	-	-
Miscellaneous	301,982	289,530	21,861
Repairs and maintenance	 20,324	 12,627	 2,601
Total operating expenses	 10,353,526	 11,253,987	 10,940,723
Operating loss	(7,558,446)	(8,550,851)	(8,125,202)

	<u>2015</u>	<u>2014</u>		<u>2013</u>
Non-operating revenues (expenses) Property taxes	\$ 3,468,727	\$ 3,429,699	\$	2,985,447
Federal and state operating grants	3,966,428	3,685,724		4,202,323
Investment income Unrealized gain/(loss) loss on cash, cash	1,455	3,405		4,902
equivalents and investments	16,321	(9,145)		16,832
Gain (loss) on disposals of equipment	600	(711)		(100,084)
Miscellaneous revenue (expense)	 258,679	 118,832		(180,800)
Total non-operating revenues	7,712,210	 7,227,804	_	6,928,620
Net gain (loss) before capital contributions	153,764	(1,323,047)		(1,196,582)
Capital Contributions	 594,271	 1,371,397	_	1,288,631
Change in Net Position	748,035	48,350		92,049
Net position at beginning of year	 14,851,530	 14,803,180	_	14,711,131
Net position at end of year	\$ 15,599,565	\$ 14,851,530	\$	14,803,180

The statement of revenues, expenses, and changes in net position can be thought of as the District's profit and loss statement. As you can see, several changes in activity occurred between 2015 and 2014, and contributed to the net increase in fiscal 2015.

Operating revenues increased in 2015, by 3.4% and operating expenses decreased by 8%; which accordingly decreased the operating loss. Non-operating revenues also increased, by 7.8%, and, the capital contribution decreased by 53.5%. As a result, the District ended 2015 with a slight improvement in financial health.

Operating Passenger Fares for Transit Service

In fiscal year 2015 ridership decreased 13.4% compared to fiscal year 2014 and passenger fare revenue for fiscal year 2015 decreased 9% compared to fiscal year 2014.

<u>Ridership</u>	Fixed Route	Demand Response	WHAT Contract	TOTAL
FY 2015	\$1,073,008	\$69,268	\$282,689	\$1,424,965
FY 2014	1,215,338	85,569	346,103	1,647,010
FY 2013	1,224,636	94,053	319,781	1,638,470
Riders Per Hour				
FY 2015	16.54	2.90	18.92	
FY 2014	16.02	2.84	23.97	
FY 2013	17.27	3.20	19.83	
Operational Cost Per Revenue Hour				
FY 2015	\$89.45			
FY 2014	86.29			
FY 2013	83.84			

Winter Haven Area Transit service

A portion of the Winter Haven Area Transit ("WHAT") service is operated by the District under the terms of an operating agreement between the District and the Polk County Board of County Commissioners, and is based upon the District's operating cost per revenue hour. In fiscal 2011, a Section 5317 Job Access Reverse Commute grant was awarded to the Polk Transit Authority ("Authority") for the operation of a WHAT route. This service continued in fiscal 2012, and the District operates this route under the terms of an identical operating agreement between the District and the Authority. The WHAT service revenue recognized for fiscal 2015 is 19% greater than the revenue recognized for fiscal 2014. This net increase is due to the additional service being provided during the year, and a higher cost per revenue hour. Also the ridership for this service decreased 18%. The grant funding ended on September 30, 2013.

Operating Expenses

Salaries and wages decreased approximately 2% in fiscal year 2015. This decrease was due primarily to the reduction in services and personnel.

Employee benefits decreased 2.64% for same reasons stated above.

Fuel and lubricants expense for fiscal year 2015 decreased from fiscal year 2014 by 36%, due to lower fuel (diesel) prices and reduction in service.

The 2% increase in professional services was primarily due to increase in marketing services and employee training.

Material, supplies, maintenance and contract services decreased 25% due to decrease in fleet maintenance materials.

Miscellaneous expenses increased 4.3% due to increases in Property Appraiser fees, CRA fees, and Tax Collector Commissions.

Advertising expenses decreased 32% due to the sales tax referendum in 2014 that was a one-time expense.

All other operating expenses are within the same spending level in FY 2015 compared to FY 2014.

Total operational expenses in fiscal year 2015 decreased 8% under fiscal year 2014. Total revenue hours in fiscal year 2015 decreased 11.5% from fiscal year 2014. The resulting cost per revenue hour for fiscal year 2015 of \$89.45 increased 3.7% compared to fiscal year 2014; of \$86.29.

Non-operating Revenues and Expenses and Capital Contributions

Property tax revenue increased 1.14% in fiscal year 2015, due to the increase in taxable property values within the District's taxing area. The millage rate remained constant at .5000 mills for fiscal years 2015 and 2014.

The District recognized \$594,271 and \$1,371,397 as capital contributions for fiscal years 2015 and 2014, respectively, for reimbursement of eligible costs that are capitalized as property and equipment.

Interest Income decreased by 57%, due to a decreased average daily carrying balance in the District's investment accounts as well as declining interest rates.

Fiscal 2016 Outlook

The District has operated at a net operating deficit for six of the past ten fiscal years, funded by prior year accumulated reserves. This had resulted in recurring negative cash flows from operations. While these conditions would normally raise the concern as to the ability to continue operations, several steps were taken in fiscal year 2011 to eliminate the operating deficit.

- A reduction in service was implemented in July 2011 in order to align the Districts operating costs with its revenues
- Additional revenues were secured as a result of a successful Section 5317 New Freedom Grant Application
- A balanced operating budget was approved for fiscal years 2014, 2015, and 2016, which included increased revenues and decreased expenditures.
- During FY2015 the District reduced services by \$1.5 million or 13.5%.

Polk Transit has legislative authority to levy ad valorem taxes. Based on feedback received through a number of public outreach efforts and from local stakeholders and leadership, a sales tax is considered a better option for funding public transportation services in Polk County. Sales tax benefit include spending flexibility, revenue generated shared across multiple groups, and the opportunity to offset existing mileage rates being assessed for public transportation. Consequently, a half-penny sales tax is recommended as the funding source of choice for implementation of the My Ride plan.

Requests for Information

This financial report is designed to provide a general overview of Lakeland Area Mass Transit District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Chief Financial Officer, Lakeland Area Mass Transit District, 1212 George Jenkins Blvd., Lakeland, Florida, 33815.

LAKELAND AREA MASS TRANSIT DISTRICT STATEMENTS OF NET POSITION September 30, 2015 and 2014

	<u>2015</u>	<u>2014</u>
ASSETS		
Current assets		
Cash, cash equivalents and investments (Note 2)	\$ 1,453,738	\$ 1,099,052
Receivables	571,205	248,554
Due from other governments	4,425,694	4,212,376
Inventory	356,958	367,453
Prepaid expenses	95,365	6,768
Total current assets	6,902,960	5,934,203
Other assets		
Cash, cash equivalents and investments (Note 2 and 3)	132,740	127,148
Property and equipment (Note 4)		
Buildings	5,162,059	5,160,269
Rolling stock	10,396,187	9,858,558
Shop and support equipment	2,832,221	1,423,568
Office furnishings and equipment	1,719,639	1,646,527
Construction work in progress	219,795	1,448,400
Construction work in progress	20,329,901	19,537,322
Less accumulated depreciation	12,982,781	11,892,093
Less accumulated depreciation	7,347,120	7,645,229
Land and land improvements	1,902,250	1,902,250
Land and land improvements		
Net property and equipment	9,249,370	9,547,479
Total assets	16,285,070	15,608,830

LAKELAND AREA MASS TRANSIT DISTRICT STATEMENTS OF NET POSITION September 30, 2015 and 2014

LIABILITIES	<u>2015</u>	<u>2014</u>
Current liabilities, payable from current assets		
Accounts payable	\$ 186,767	\$ 314,584
Accrued liabilities	213,870	187,552
Deposits held	360	3,540
Total current liabilities	400,997	505,676
Noncurrent liabilities		
Accrued liabilities, less current portion	284,508	251,624
Total noncurrent liabilities	284,508	251,624
Total liabilities	685,505	757,300
NET POSITION		
Net investment in capital assets	9,249,370	9,547,479
Unrestricted	6,350,195	5,304,051
Total net position	\$ 15,599,565	\$ 14,851,530

LAKELAND AREA MASS TRANSIT DISTRICT STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION Years ended September 30, 2015 and 2014

Operating revenues	<u>2015</u>	2014
Passenger fares and contractual revenues		
for transit service	\$ 1,472,318	1,619,035
Winter Haven transit service	1,167,513	977,964
Sale of advertising space	155,249	106,137
Total operating revenues	2,795,080	2,703,136
Operating expenses		
Salaries and wages	4,552,568	4,642,708
Employee benefits (Note 5)	1,835,440	1,885,304
Fuel and lubricants	847,259	1,325,588
Depreciation (Note 4)	1,090,688	1,156,929
Materials, supplies, maintenance,		
and contract services	814,600	1,087,931
Insurance	237,765	253,120
Professional services	258,747	254,024
Utilities	126,703	114,451
Lease expense	817	1,988
Office expense	101,123	38,793
Travel and meetings	46,448	18,151
Uniforms	13,658	12,671
Advertising	102,280	149,350
Training and education	3,124	10,822
Miscellaneous	301,982	289,530
Repairs and maintenance	20,324	12,627
Total operating expenses	10,353,526	11,253,987
Operating loss	(7,558,446	(8,550,851)

LAKELAND AREA MASS TRANSIT DISTRICT STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION Years ended September 30, 2015 and 2014

		<u>2015</u>		<u>2014</u>
Nonoperating revenues (expenses)	_		_	
Property taxes	\$	3,468,727	\$	3,429,699
Federal and state operating grants (Note 6)		3,966,428		3,685,724
Investment income		1,455		3,405
Unrealized gain/(loss) on cash, cash equivalents				
and investments		16,321		(9,145)
Loss on disposals of equipment		-		(711)
Miscellaneous revenue		259,279		118,832
Total nonoperating revenues		7,712,210		7,227,804
Net gain (loss) before capital contributions		153,764		(1,323,047)
Capital contributions		594,271		1,371,397
Change in net position		748,035		48,350
Net position at beginning of year		14,851,530		14,803,180
Net position at end of year	\$	15,599,565	\$	14,851,530

LAKELAND AREA MASS TRANSIT DISTRICT STATEMENTS OF CASH FLOWS Years ended September 30, 2015 and 2014

On the first the second through		<u>2015</u>		2014
Cash flows from operating activities Cash received from customers	Φ	0.000.000	Φ	0.454.507
	\$	2,638,290 258,679	\$	2,154,597 118,832
Other operating cash receipts Cash paid for operating goods and services		(3,080,148)		(3,811,451)
Cash paid to employees		(6,328,808)		(6,558,581)
			_	
Net cash used in operating activities		(6,511,987)	_	(8,096,603)
Cash flows from investing activities				
Investment income		17,776		(5,741)
Cash flows from noncapital financing activities				
Proceeds from federal grants		2,116,838		3,280,946
Proceeds from state grants		1,470,411		2,275,380
Property tax revenues received		3,468,727		3,429,699
Net cash provided by noncapital financing activities		7,055,976		8,986,025
Cash flows from capital and related financing activities				
Proceeds from federal grants restricted		70.400		747.000
for capital acquisitions		78,498		717,688
Proceeds from state grants restricted		100 774		FF2 720
for capital acquisitions Proceeds from charitable contributions		102,774		553,739
restricted for capital acquisitions		409,820		77,005
Proceeds from sale of equipment		409,020		2,000
Purchase of property and equipment		(792,579)		(1,532,172)
			_	
Cash used in capital and related financing activities		(201,487)		(181,741)
Net change in cash, cash equivalents and investments		360,278		701,941
Cash, cash equivalents and investments at beginning of year		1,226,200		524,259
Cash, cash equivalents and investments at end of year	\$	1,586,478	\$	1,226,200

LAKELAND AREA MASS TRANSIT DISTRICT STATEMENTS OF CASH FLOWS Years ended September 30, 2015 and 2014

	<u>2015</u>	<u>2014</u>
Classified in statements of net position as Current assets Other assets	\$ 1,453,738 132,740	\$ 1,099,052 127,148
	\$ 1,586,478	\$ 1,226,200
Reconciliation of operating loss to net cash		
used in operating activities		
Operating loss	\$ (7,558,446)	\$ (8,550,851)
Adjustments to reconcile operating loss to		
net cash used in operating activities		
Depreciation	1,090,688	1,156,929
Increase in receivables	(169,463)	(616, 164)
Decrease in fuel tax refund receivable	12,672	67,625
Decrease (increase) in inventory	10,495	(8,197)
Decrease (increase) in prepaid expenses	(88,597)	115,874
Decrease in accounts payable	(127,817)	(350,081)
Increase (decrease) in accrued liabilities	59,202	(30,570)
Non-operating miscellaneous income	 259,279	118,832
	\$ (6,511,987)	\$ (8,096,603)
Noncash investing, capital, or financing transactions		
Capital contributions	\$ 594,271	\$ 1,371,397

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

<u>General</u>: The Lakeland Area Mass Transit District ("the District") was created by Ordinance 80-13 of the Board of County Commissioners of Polk County and 2205 of the City of Lakeland, Florida, under the authority of Chapter 125, Florida Statutes. It is a special taxing district created for the purpose of establishing, operating, and maintaining a public mass transit system within the territorial boundaries of the District, which has been expanded from its original boundaries several times by voter referendum.

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The summary of significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies, as presented, should be viewed as an integral part of the accompanying financial statements.

The District is accounted for as an enterprise fund. An enterprise fund is used to account for operations that are financed and operated in a manner similar to private business enterprises, where the stated intent is that the cost (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

There are no component units of the District, and the District is not included as a component unit of any other government.

The District uses the accrual basis of accounting. Basis of accounting refers to when revenues and expenses are recognized and reported in the financial statements. Basis of accounting also relates to the timing of the measurements made, regardless of the measurement focus applied. Revenues are recognized in the period in which they are earned and expenses are recognized in the period incurred. The District has adopted the uniform system of accounts prescribed by the Federal Transit Administration, U.S. Department of Transportation.

New Accounting Pronouncements: In June 2012, the GASB issued Statement 68, Accounting and Financial Reporting for Pensions. This Statement replaces the requirements of Statement No. 27, Accounting for Pensions by State and Local Governmental Employers and Statement No. 50, Pension Disclosures, as they relate to governments that provide pensions through pension plans administered as trusts or similar arrangements that meet certain criteria. Statement 68 requires governments providing defined benefit pensions to recognize their long-term obligation for pension benefits as a liability for the first time, and to more comprehensively and comparably measure the annual costs of pension benefits. The Statement also enhances accountability and transparency through revised and new note disclosures and required supplementary information (RSI). The provisions of this Statement are effective for the District's financial year ending September 30, 2015. The implementation on this Statement did not have an impact on the District.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In January 2013, the GASB issued Statement 69, Government Combinations and Disposals of Government Operations. This Statement establishes accounting and financial reporting standards related to government combinations and disposals of government operations. As used in this Statement, the term government combinations includes a variety of transactions referred to as mergers, acquisitions, and transfers of operations. The distinction between a government merger and a government acquisition is based upon whether an exchange of significant consideration is present within the combination transaction. Government mergers include combinations of legally separate entities without the exchange of significant consideration. This Statement requires the use of carrying values to measure the assets and liabilities in a government merger. Conversely, government acquisitions are transactions in which a government acquires another entity, or its operations, in exchange for significant consideration. This Statement requires measurements of assets acquired and liabilities assumed generally to be based upon their acquisition values as well as provides guidance for transfers of operations that do not constitute entire legally separate entities and in which no significant consideration is exchanged. This Statement defines the term operations for purposes of determining the applicability of this Statement and requires the use of carrying values to measure the assets and liabilities in a transfer of operations. A disposal of a government's operations results in the removal of specific activities of a government. This Statement provides accounting and financial reporting guidance for disposals of government operations that have been transferred or sold as well as requires disclosures to be made about government combinations and disposals of government operations to enable financial statement users to evaluate the nature and financial effects of those transactions. The requirements of this Statement are effective for government combinations and disposals of government operations occurring in fiscal year ending September 30, 2015, and should be applied on a prospective basis. Earlier application is encouraged. The implementation on this Statement did not have an impact on the District

In November 2013, The GASB issued Statement 71 Pension Transition For Contributions made Subsequent to the Measurement Date – An Amendment of GASB statement No. 68. The District has no Deferred Benefit Pension Plan nor mandated contributory obligation from employer in the Deferred Compensation Plan - The implementation on this Statement did not have an impact on the District.

<u>Cash, Cash Equivalents and Investments</u>: Cash, cash equivalents and investments consist of amounts on deposit with the State Board of Administration and are recorded at cost which is the same as market for this type of investment. For the statement of cash flow purposes, this investment is treated as a cash equivalent because there is no stated maturity and the funds are available on demand.

<u>Investments</u>: Florida Statute 218.415 and the Districts investment policy authorize the District to invest surplus funds in certain investments. These investments include the Local Government Surplus Funds Trust Fund, an investment pool administered by the State Board Administration (SBA), under the regulatory oversight of the State of Florida, Chapter 19-7 of the Florida Administrative Code.

On December 4, 2007, based on recommendations from an outside financial advisor, the SBA restructured the Pool into two separate pools. Pool A, subsequently renamed the LIGP pool, consisted of all money market appropriate assets. The LIGP pool is considered a Securities and Exchange Commission (SEC) "2a7-like"fund with the fair value of the investment equal to the account balance. A 2a7-like fund is not registered with the SEC as an investment company, but has a policy that it will and does operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940, the rules governing money market funds. Thus, the pool operates essentially as a money market fund, but is classified as an external investment pool.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Pool B, referred to as the Fund B Surplus Funds Trust Fund ("Fund B") consists of securities originally purchased for the LIGP pool that 1) defaulted in the payment of principal and interest; 2) were extended; 3) were restructured or otherwise subject to workout; 4) experienced elevated market illiquidity; 5) did not meet the criteria of the nationally recognized statistical rating organization that provides the LIGP pool's AAAm rating. Fund B will be accounted for as a fluctuating net asset value (NAV) pool. These Pool B funds are valued at fair value.

<u>Receivables</u>: Receivables are generally attributable to services provided by the District. An allowance for uncollectible accounts is estimated and no amounts were recorded based on management's judgment that all receivables are fully collectible.

<u>Due from Other Governments</u>: Due from other governments represents amounts due to the District from Federal and State agencies under expenditure-driven grant agreements, and from the Polk Transit Authority ("PTA"), a related entity, under an interlocal agreement providing for the reimbursement of costs borne by the District on the PTA's behalf, and for the providing of transit services in the Winter Haven area pursuant to a Transit Operators Agreement.

<u>Inventory</u>: The inventory of spare parts is valued at the lower of cost or market. Cost is determined by using the average cost method.

<u>Property and Equipment</u>: Property and equipment acquired by the District are recorded at historical cost. Property and equipment purchased with an original value of \$500 or more is capitalized. Depreciation is computed using the straight-line method over the estimated useful lives of the assets as follows:

Buildings	40 years
Rolling stock	5 - 12 years
Shop and support equipment	3 - 10 years
Office furnishings and equipment	3 - 15 years

Routine maintenance and repairs are charged against operations as incurred. Upon sale or retirement of property and equipment, the cost and related accumulated depreciation are eliminated from the respective accounts and the resulting gain or loss is included in operations.

<u>Net position</u>: Net position present the difference between assets and liabilities in the statements of net position. Net position is reported as restricted when there are legal limitations imposed on their use by laws or regulations of other governments or external restrictions by creditors and grantors. Unrestricted net position may be designated for specific purposes at the option of the Board of Directors.

<u>Net investment in Capital Assets:</u> This category consists of capital assets, net of accumulated depreciation, less outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Property Taxes</u>: Property taxes become due and payable on November 1 of each year. Polk County, Florida, bills and collects the property taxes pertaining to the District. For the fiscal years ended September 30, 2015 and September 30, 2014, the District levied .5000 mills. A 4% discount is allowed if the taxes are paid in November with the discount declining by 1% each month thereafter. Taxes become delinquent on April 1 of each year. The levy date for property taxes for the current year was October 31 and the lien date is January 1.

<u>Federal and State Operating Grants</u>: Proceeds from federal and state operating grants to assist in financing operating deficits are recognized as revenue in the fiscal year to which they apply.

Accordingly, revenues are recognized when the related costs are incurred as opposed to when the funds are actually received.

Federal and state operating grants are subject to special audit. Such audits could result in claims against the District for disallowed costs or noncompliance with grantor restrictions.

Accumulated Unpaid Vacation and Sick Pay: The amounts of unpaid vacation and sick leave accumulated by District employees are accrued as expenses when incurred. At year end, the total available sick leave and vacation hours are multiplied by the current pay rate to determine the accrued liability. Sick leave is limited such that a percentage of accrued sick time, ranging from 0% to 60%, is paid based on years of full-time employment, and the maximum amount to be paid to any single employee shall not exceed \$9,000. The District has separated that portion of the liability that is expected to be paid from current assets and has classified that estimate as a current liability and the remainder as non-current.

<u>Management Estimates</u>: The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

<u>Restricted Funds</u>: When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first and then unrestricted resources when they are needed.

<u>Operating Revenue</u>: Consists of revenues relating to the normal operations of the District such as fares, contracted services, and advertising.

<u>Non-operating Revenues</u>: The District classifies revenues which are directly related to operating its public mass transit system as operating. All other revenues are classified as non-operating, including property taxes and grants.

<u>Non-operating Expenses</u>: The District classifies expenses which are directly related to operating its public mass transit system as operating. All other expenses are classified as non-operating.

<u>Charitable Contributions</u>: The District is not designated as a "qualified" organization under section 501 (c) of the Internal Revenue Code. However, contributions made for the purpose of supporting the District's community bus shelter program qualify as a tax-deductible contribution under other provisions of the Internal Revenue Code. The District recognizes charitable contributions in the period received as "contributed capital" for financial reporting purposes.

NOTE 2 - CASH, CASH EQUIVALENTS AND INVESTMENTS

As of September 30, 2015 and 2014, the aggregate carrying amounts of the District's deposits were \$1,101,446 and \$758,422, respectively, and the aggregate bank balances were \$1,281,998 and \$923,164, respectively, of which \$250,000 was covered by Federal depository insurance.

<u>Custodial Credit Risk – Deposits</u>: Custodial credit risk is the risk that in the event of bank failure, the District's deposits may not be returned to it. Florida Statutes require deposits by governmental units in a financial institution be collateralized. The State of Florida maintains control over the collateral requirements and authorizes certain financial institutions to act as depositories for governmental units ("Qualified Public Depositories"). The District maintains all accounts in Qualified Public Depositories.

<u>Cash Equivalents and Investments</u>: The types of investments in which the District may invest are governed by several forms of legal and contractual provisions. The District may invest in direct obligations of the Federal Government, interest bearing time deposits, obligations of the Federal Farm Credit Banks, Federal Home Loan Mortgage Corporation, Federal Home Loan Bank or obligations guaranteed by the Government National Mortgage Association or the Federal National Mortgage Association. The District may also invest reserve funds with the Florida State Board of Administration.

As of September 30, 2015, the District has the following investments and maturities:

		I	nvestment	Maturities (in Years)	
Investment Type	<u>Fair Value</u>	Less than 1	<u>1 - 3</u>	<u>3 - 5</u>	<u>5 - 10</u>	<u>10 - 20</u>
State investment pool (1)	\$ 485,032	\$ 485,032	\$ -	<u>\$ -</u>	\$ -	\$ -

(1) Funds are invested in the SBA's local governments pooled investment account. The rate of interest fluctuates daily. The interest rate on September 30, 2015 was .25 percent. The interest rate on September 30, 2014 was 0.16 percent. The SBA account is divided into two (2) funds. Fund A is accounted for as an SEC 287 like fund. The fair value of the position of this fund is the same as the value of the pooled shares. The SBA's duties related to the Local Government Surplus Funds Trust Funds are defined in Sections 218.40-218.41, Florida Statutes. The Executive Director is authorized to use all investment authority included in Section 215.47, Florida Statutes, and is responsible for all internal measurements, regulation and rules defined in these sections of the Florida Statutes.

Fund B's creation on December 1, 2007 as a result of the liquidity crisis beginning in the late summer of 2007. Fund B's liquid cash holdings have been distributed as they become available from maturities, sales, investment interest and other income received from the assets in Fund B. On September 5, 2014 the SBA transferred the final portion of original principal for all fund participants to Florida PRIME. As a result the District has no principal balance in Fund B.

As of September 30, 2014, the District had the following investments and maturities:

			Investment	Maturities (in Years)	
Investment Type	Fair Value	Less than 1	<u>1 - 3</u>	<u>3 - 5</u>	<u>5 - 10</u>	<u>10 – 20</u>
State investment pool	\$ 467,778	<u>\$ 467,778</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

NOTE 2 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

<u>Interest Rate Risk</u>: As a means of limiting its exposure to fair market value losses arising from interest rates, the District's investment policy requires at least one quarter of the District's investment portfolio to be maturities of less than one year. Investment maturities are limited as follows:

<u>Maturity</u>	Maximum Investment
One to three years	75%
Three to five years	30%
Five to ten years	20%
Ten to twenty years	10%

<u>Concentration of Credit Risk</u>: The District places no limit on the amount the District may invest in any one issuer. Investments in the State Board of Administration investment pool are 100 percent of the District's investments.

Cash, cash equivalents and investments are reported in the accompanying statements of net position as of September 30, 2015 and 2014:

Current appets	<u>2015</u>	<u>2014</u>
Current assets Cash, cash equivalents and investments	\$ 1,453,738	\$ 1,099,052
Other assets Cash, cash equivalents and investments	 132,740	 127,148
	\$ 1,586,478	\$ 1,226,200
The statements of net assets classifications are summarized by cash, cash equivalents and investment categories as follows:	<u>2015</u>	<u>2014</u>
	\$ 2015 1,101,446 485,032	\$ 2014 758,422 467,778

NOTE 2 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

<u>Credit Risk</u>: At September 30, 2015, the District's investments, along with their respective ratings from Moody's Investor Services, were as follows:

Investment TypeFair ValueCredit RatingLocal Government Surplus Funds Trust Fund A\$ 485,032AAAm

<u>Credit Risk</u>: At September 30, 2014, the District's investments, along with their respective ratings from Moody's Investor Services, were as follows:

Investment TypeFair ValueCredit RatingLocal Government Surplus Funds Trust Fund A\$467,778AAAm

NOTE 3 - OTHER ASSETS

The District has established long range plans concerning bus replacement in the event the federal and state capital assistance grants are no longer available. As part of the plan, management has set aside certain assets that would be used to fund this project. The Board evaluates the plan on an annual basis. The assets set aside for reserves as of September 30, 2015 and 2014, consist of the following:

 2015
 2014

 Cash, cash equivalents and investments
 \$ 132,740
 \$ 127,148

NOTE 4 - PROPERTY AND EQUIPMENT

A summary of changes to property and equipment and related accumulated depreciation consist of the following:

	Se	Balance eptember 30, 2014		<u>Additions</u>	De	eletions	Se	Balance eptember 30, 2015
Depreciable Assets Buildings Rolling stock Shop and support equipment Office furnishings and equipment	\$	5,160,269 9,858,558 1,423,568 1,646,527	\$	1,790 537,629 1,408,653 73,112	\$	- - -	\$	5,162,059 10,396,187 2,832,221 1,719,639
Total Depreciable Assets Less accumulated depreciation Total depreciable assets, net	_	18,088,922 11,892,093 6,196,829		2,021,184 1,090,688 930,496	_	- - -		20,110,106 12,982,781 7,127,325
Non-depreciable Assets Construction work in progress Land and land improvements Total Non-depreciable Assets		1,448,400 1,902,250 3,350,650	_	131,768 - 131,768		,360,373	_	219,795 1,902,250 2,122,045
Total capital assets, net	\$	9,547,479	\$	1,062,264	<u>\$ 1</u>	,360,373	\$	9,249,370
		Balance						Balance
	Se	eptember 30, 2013		Additions	<u>De</u>	eletions	Se	eptember 30, 2014
Depreciable Assets Buildings Rolling stock Shop and support equipment Office furnishings and equipment Total Depreciable Assets Less accumulated depreciation Total depreciable assets, net	\$ -	•	\$	Additions 212,831 31,070 122,582 366,483 1,156,928 (790,445)	\$	170,510 58,965 23,561 253,036 250,324 2,712	\$	eptember 30,
Buildings Rolling stock Shop and support equipment Office furnishings and equipment Total Depreciable Assets Less accumulated depreciation		2013 4,947,438 10,029,068 1,451,463 1,547,506 17,975,475 10,985,489	\$	212,831 - 31,070 122,582 366,483 1,156,928		170,510 58,965 23,561 253,036 250,324		5,160,269 9,858,558 1,423,568 1,646,527 18,088,922 11,892,093

NOTE 5 - DEFERRED COMPENSATION PLAN

The District offers employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan was created, and may be amended by the Board of Directors. The plan is available to all District employees and permits employees to defer part of their wages. All contributions under this plan are discretionary. The District also provides for a matching employer contribution of up to 5% of employee wages (the total contribution for employees normally cannot exceed \$16,500 in one year). The amount of this matching contribution was \$109,040 and \$108,411 for the fiscal years 2015 and 2014, respectively. Payments from the deferred compensation plan are not available to employees until termination, retirement, death or unforeseeable emergency. The compensation is not included in the employee's taxable income until such amounts are actually received by the employee.

NOTE 6 - FEDERAL AWARDS, STATE, AND LOCAL FINANCIAL ASSISTANCE

<u>Operating Grants</u>: For each fiscal year, the District applies for an operating assistance grant from the Federal Transit Administration and the Florida Department of Transportation to assist in defraying the operating costs of the transit system. The maximum amount receivable under these grants is 50 percent of the operating deficit incurred during the respective fiscal year. For purposes of determining the amount of these deficits, proceeds from other federal awards and state financial assistance, expenditures reimbursable under the other federal awards and state financial assistance, property tax revenues, and depreciation expense are not considered. The District has recognized non-operating revenue of \$3,966,428 and \$3,685,724 in fiscal years 2015 and 2014, respectively, under these grants.

<u>Capital Grants and Contributions</u>: The District has recognized \$594,271 and \$1,371,397 as capital grants and contributions for fiscal years 2015 and 2014, respectively, relating to the reimbursed portion of eligible costs that are capitalized as property and equipment.

NOTE 7 - COMMITMENTS AND CONTINGENCIES

The District had one active construction project as of September 30, 2015 and two in 2014. These projects involve the installation of passenger bus shelters and computers. The amount committed to these projects is \$216,495 and \$136,567 as of September 30, 2015 and 2014, respectively.

NOTE 8 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters and workers' compensation claims. These risks are covered by property and casualty insurance purchased from an independent third party. Settled claims from these risks have not exceeded the District's property and casualty coverage for the past three fiscal years.

NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS

The District has determined that any liability for other postemployment benefits is immaterial. As such, no liability has been recorded pursuant to GASB 43.

NOTE 10 - RELATED PARTIES

The District has one related party for which transactions occurred during fiscal 2015 and 2014 – the Polk Transit Authority (the "Authority"). The transactions consist of the reimbursement of expenses incurred by the District on behalf of the Authority. The reimbursed costs include office expenses and labor costs associated with shared employee responsibilities. The reimbursement was authorized by both Boards of Directors and is pursuant to an interlocal agreement between the entities. The amount of reimbursable costs for fiscal years 2015 and 2014, respectively, was \$2,865 and \$11,497.

NOTE 11 - MANAGEMENT'S FUNDING PLAN

The District has operated at a loss for six of the past ten fiscal years. Reserve funds have been used to supplement revenues to maintain the existing level of service. However, due to the depletion of the operating reserves, the District implemented a reduction of service in July, 2011 in order to operate at a sustainable level with existing revenues. As a result of this service reduction, the District was able to present a balanced operating budget for fiscal 2014 and fiscal 2015. The District continues to monitor revenues and expenses to ensure long-term solvency.

With the failure of the My Ride Consolidated Transit Development Plan (TDP) referendum in November 2014 to raise one percent in sales tax with one half (1/2) of the proceeds from the transportation surtax to the Transit Authority (Polk Transit Authority) to be used for transit services, the District was forced to reduce transit services in fiscal year 2015. The District has worked diligently to reduce its overall operating costs to ensure the District can maintain and support increases in service demand in the future. A prudent long-range financial planning is critical. In the coming year, the District will look at solidifying and building its reserves, examine a multi-year operating and capital budgeting process, and continue to work on reducing overall expenses through gains in efficiency and productivity.

NOTE 12 - LONG TERM LIABILITIES

The District's long-term liabilities consist solely of the non-current portion of accumulated unpaid vacation and sick pay. It is estimated that the non-current portion of this liability will not be paid within one year of the reporting date of the financial statements.

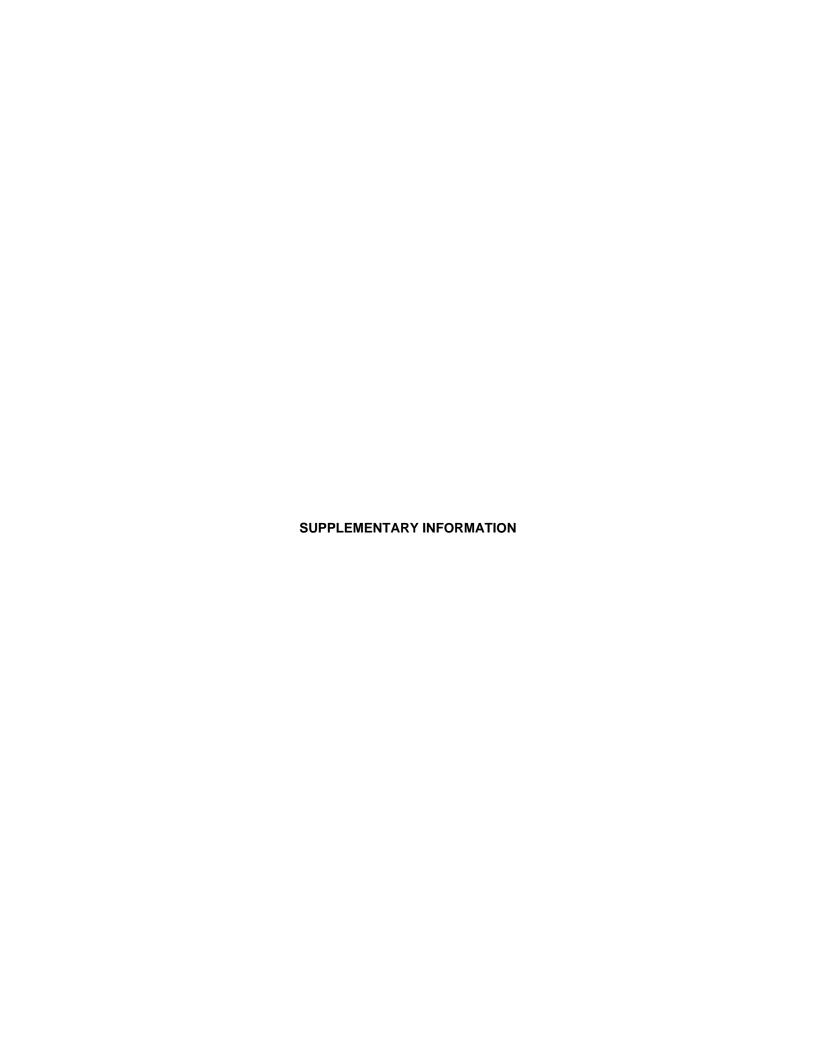
	Balance September 30, 2014	Additions	Deletions	Balance September 30, 2015	Due in one <u>Year</u>
Accumulated compensated absences	\$ 308,470	\$240,477	<u>\$212,945</u>	\$ 336,002	\$ 51,494
	Balance September 30,			Balance September 30,	Due in one
	<u>2013</u>	Additions	Deletions	<u>2014</u>	<u>Year</u>
Accumulated compensated absences	\$ 310,869	\$ 285,620	\$288,019	\$ 308,470	\$ 56,846

NOTE 13 - SUBSEQUENT EVENTS

For fiscal year 2015-16 the District began to address the capital funding needs for bus and vehicle replacements. In doing so, \$680,000 was designated for debt service to finance a lease purchase program for vehicle replacements.

The District joined the Florida Retirement System (FRS) effective October 1, 2015 to provide a sustainable retirement plan for the work force for employee retention, employee's retirement and to address the need for a permanent retirement plan for the first time.

In light of the failure of the My Ride referendum in 2014, the District entered into a local inter-governmental agreement with Polk County to provide transit services for the Polk County transit service area resulting in the District now being the sole provider of fixed route and paratransit services and to incrementally add other services. The three year agreement for the period October 1, 2015 through September 30, 2018 is an attempt to address a consolidated effort to provide transit services County wide. The first year agreement totals \$6.5 million.



LAKELAND AREA MASS TRANSIT DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE Year Ended September 30, 2015

Agency/Program	CFDA or CFSA <u>Number</u>	Grant Identifying <u>Number</u>	FY15 Expenditures
FEDERAL AGENCY:			
Department of Transportation/ Federal Transit Administration:			
Direct Awards:			
Federal Transit Capital Investment Grant	20.500	FL-04-0108-00	\$ 38,573
Subtotal Capital Investment Grants			38,573
Federal Transit Formula Grants- Operating and Capital Assistance	20.507	FL-90-X855-00	39,925
Federal Transit Formula Grants- Operating and Capital Assistance	20.507	FL-90-X875-00	2,560,339
Subtotal Formula Grants			2,600,264
Total Federal Transit Cluster			2,638,837
State of Florida Department of Transportation Pass Through:			
New Freedom Program	20.521	AQ199	19,348
Job Access and Reverse Commute Program	20.516	ARE52	175,935
Total Transit Services Programs Cluster			195,283
Total Expenditures of Federal Awards			\$ 2,834,120

LAKELAND AREA MASS TRANSIT DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE Year Ended September 30, 2015

Agency/Program STATE AGENCY:	CFDA or CFSA <u>Number</u>	Grant Identifying <u>Number</u>	<u>Ex</u> p	penditures
State of Florida Department of Transportation:				
Public Transit Block Grant Program -	55.040	40077	•	750.004
Operating Assistance	55.010	AQQ77	\$	759,094
State Highway Project Reimbursement -				
Transit Service Development	55.012	AQQ95		102,773
Transit Corridor Program -				
Service Enhancement Project	55.013	AOW11		451,711
Total State of Florida				4 040 570
Department of Transportation				1,313,578
Total Expenditures of State Financial Assistance			\$	1,313,578

LAKELAND AREA MASS TRANSIT DISTRICT NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE Year Ended September 30, 2015

NOTE 1 - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards and state financial assistance includes the federal and state award activity of the Lakeland Area Mass Transit District and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*; and Chapter 10.550, Rules of the Auditor General; therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

There were no non-cash awards or Federal Insurance maintained in the current year.

There were no sub-recipients of federal awards and state financial assistance in the current year.



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Lakeland Area Mass Transit District Lakeland, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Lakeland Area Mass Transit District (the District), as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 4, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Crowe Horwark (LP

Lakeland, Florida March 4, 2016



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE FINANCIAL ASSISTANCE PROJECT; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE REQUIRED BY OMB CIRCULAR A-133 AND CHAPTER 10.550 RULES OF THE AUDITOR GENERAL

Board of Directors Lakeland Area Mass Transit District Lakeland, Florida

Report on Compliance for Each Major Federal Program and State Financial Assistance Project

We have audited the Lakeland Area Mass Transit District's (the District) compliance with the types of compliance requirements described in the OMB Circular A-133 Compliance Supplement and the requirements described in the *Department of Financial Services' State Projects Compliance Supplement*, that could have a direct and material effect on each of the District's major federal programs and state financial assistance projects for the year ended September 30, 2015. The District's major federal programs and state financial assistance projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs and state financial assistance projects.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs and state financial assistance projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations; and Chapter 10.550, *Rules of the Auditor General*. Those standards and OMB Circular A-133, and Chapter 10.550, *Rules of the Auditor General* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state financial assistance project occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state financial assistance project. However, our audit does not provide a legal determination of the District's compliance.

Opinion on Each Major Federal Program and State Financial Assistance Project

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal program or state financial assistance project for the year ended September 30, 2015.

Report on Internal Control Over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and state financial assistance project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state financial assistance project and to test and report on internal control over compliance in accordance with OMB Circular A-133 and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state financial assistance project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state financial assistance project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state financial assistance project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133 and Chapter 10.550, *Rules of the Auditor General.* Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards and State Financial Assistance Required by OMB Circular A-133 and Chapter 10.550 Rules of the Auditor General

We have audited the financial statements of the District as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements. We issued our report thereon dated March 4, 2016, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards and state financial assistance is presented for purposes of additional analysis as required by OMB Circular A-133 and Chapter 10,550. Rules of the Auditor General and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards and state financial assistance is fairly stated in all material respects in relation to the basic financial statements as a whole.

Crowe Horwath LLP

Lakeland, Florida March 4, 2016

LAKELAND AREA MASS TRANSIT DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS -FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE Year Ended September 30, 2015

Section I - Summary of Auditor's Results

Financial Statements

Type of auditor's report issued Unmodified

Internal control over financial reporting

Material weakness identified? No

Significant deficiencies identified not considered

to be material weaknesses? None Reported

Noncompliance material to financial statements noted? No

Federal Awards and State Financial Assistance

Internal Control over major programs

Material weakness identified? No

Significant deficiencies identified not considered

to be material weaknesses? None reported

Type of auditor's report issued on compliance

for major programs Unmodified

Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section 510(a), and Section

215.97 of Chapter 10.550, Rules of the Auditor General? No

Identification of major programs

CFDA/CFSA Number(s) Name of Federal Award/State Program

Federal:

Federal Transit Cluster 20.500/20.507

State:

55.010 Public Transit Block Grant Program

Dollar threshold used to distinguish between Type A and Type B programs \$300,000 \$300,000

Dollar threshold used to distinguish for State Projects

Auditee qualified as low-risk auditee? No

LAKELAND AREA MASS TRANSIT DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS -FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE Year Ended September 30, 2015

Section II - Financial Statement Findings

There were no findings for the year ended September 30, 2015.

Section III - Findings and Questioned Costs - Major Federal Award Programs

There were no findings for the year ended September 30, 2015.

Section IV - Findings and Questioned Costs - Major State Financial Assistance Projects

There were no findings for the year ended September 30, 2015.

Section V – Findings from Prior Year

There were no findings from the prior year.



Board of Directors Lakeland Area Mass Transit District Lakeland, Florida

Report on the Financial Statements

We have audited the financial statements of the Lakeland Area Mass Transit District (the District) as of and for the fiscal year ended September 30, 2015, and have issued our report thereon dated March 4, 2016.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*; and Chapter 10.550, *Rules of the Auditor General.*

Other Reports and Schedule

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report(s) on an examination conducted in accordance with AICPA Professional Standards, Section 601, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated March 4, 2016, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The District was established as described in Footnote One.

Financial Condition

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require that we apply appropriate procedures and report the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Annual Financial Report

Sections 10.554(1)(i)5.b. and 10.556(7), *Rules of the Auditor General*, require that we apply appropriate procedures and report the results of our determination as to whether the annual financial report for the District for the fiscal year ended September 30, 2015, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2015. In connection with our audit, we determined that these two reports were in agreement.

Section 10.554(1)(i)5.d., *Rules of the Auditor General*, requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we determined that all special district component units provided the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

Other Matters

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies the Board of Directors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Crowe Horwath LLP

Crowe Howard U.P

Lakeland, Florida March 4, 2016



INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

Board of Directors Lakeland Area Mass Transit District Lakeland, Florida

We have examined the Lakeland Area Mass Transit District's (the District) compliance with Section 218.415, *Florida Statutes*, concerning the investment of public funds during the year ended September 30, 2015. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2015.

Crowe Horward (LP)

Lakeland, Florida March 4, 2016